

# Redistricting Overview San Mateo County Harbor District

Overview of District and application of State/Federal voting rights acts



## What is Districting

#### Definition

<u>Districting</u> is the process of creating election district boundaries for a jurisdiction that currently holds at-large district-wide elections, like the San Mateo County Harbor District.

The districts are only for the purposes of electing members to the board and serve no other operational purpose.



#### Definition

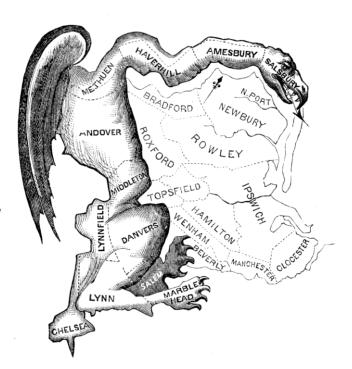
Redistricting is the process of adjusting district lines every 10 years after the release of the US Census. The well known examples are Congress and the legislature.

Within the US, redistricting has become an extremely politicized process and been the subject of more recent Supreme Court activity than any other part of our elections system.



## The Gerrymander

The term Gerrymander came from a cartoon depicting a rather serpentine looking district created by Governor Elbrige Gerry in Massachusetts.

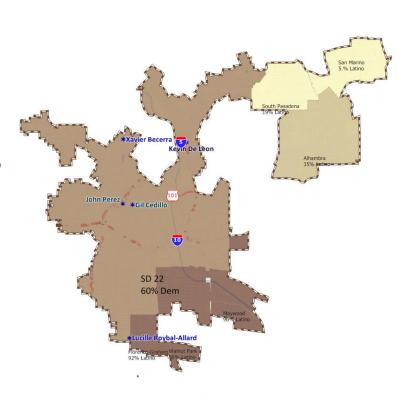




## The Gerrymander

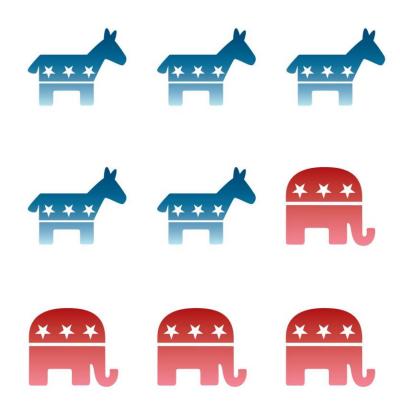
There are more recent examples of gerrymandering, even in California.

This 2001 Senate District is a great example.



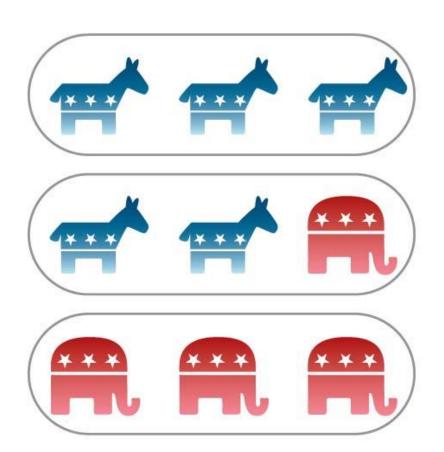


Why should anyone care?



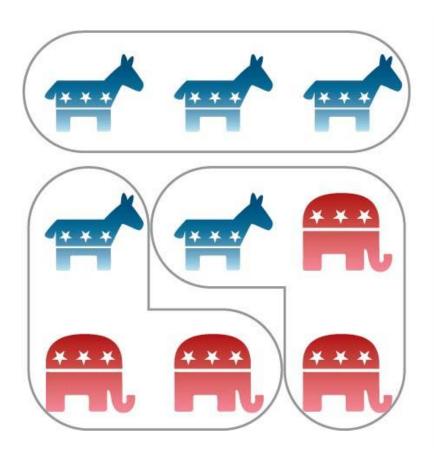


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In local agencies this is unlikely to be about Partisanship as much as rural v. urban; old neighborhoods vs. new, one side of town vs. another.



Should be followed by Local Agencies

- Relatively equal size people, not citizens
- Contiguous districts should not hop/jump
- Maintain "communities of interest"
- Follow city/county/local government lines
- Keep districts compact appearance/function



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## Communities of Interest

Bringing like people together for representation

What is a community of interest includes ethnic and language minorities and other groups.

- Communities covered by the Voting Rights Act
  - Latinos
  - Asians
  - African Americans



## Communities of Interest

Bringing like people together for representation

A community of interest includes ethnic and language minorities and other groups.

- Other Communities, for example are:
  - People living near an industry (port, airport, downtown)
  - Senior Citizen communities
  - Coastal communities
  - Environmental Interests
  - Homeowners or Renters



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The California Voting Rights Act is a state law that prohibits the use of At-Large election systems in local government if there is racially polarized voting.

"At Large" is defined as anything other than a system in which an elected official lives in a district, and is only elected by members of that district.

"Racially Polarized Voting" is determined through an analysis which quantifies the amount of voting which can be shown to be correlated to race.



The California Voting Rights Act takes the principles of the Federal Voting Rights Act and expands it regarding districted elections in two key ways:

While Federal law uses "majority minority" districts as a standard for vulnerability, the CVRA only requires "ability to influence."

The CVRA requires that plaintiffs get full reimbursement for legal fees associated with any successful challenge.



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The CVRA requires that plaintiffs get full reimbursement for legal fees associated with any successful challenge. *These can be lessened or eliminated if the district follows a strict and prompt process for districting.* 



The California Voting Rights Act has seen several major and costly legal battles.

- \$110,000 (Gomez v. Hanford Joint Union School District)
- \$3 million (Sanchez v. City of Modesto)
- \$1.2 million (Rey v. Madera Unified School District)
- \$500,000 (Avitia, et al. v. Tulare Local Healthcare District)

It is important to note that these amounts do not account for the fees paid to the entity's own attorneys.



# How does CVRA Analysis Work

What will Redistricting Partners Look For?

The CVRA requires boards with "at large" systems to convert to "districted" system that would empower subgroups.

- Concentrations of minority subgroups
- Racially polarized voting
- Would election-by-district empower subgroups to "influence" elections?



#### **District and Seat Size**

The San Mateo County Harbor District has five board seats, elected at-large.

- Population of entire district (based on preliminary mapping) is just over 780,000.
- Each district would be a target population of approximately 144,000 based on the 2010 Census.
- With a commonly allowed maximum deviation of 5% from largest to smallest district, each seat would be within approximately 140,000 to 147,000.



## City Populations

The San Mateo
County Harbor
District comprises
several cities
recognized by the US
Census.

Daly City	101,194
San Mateo	97,207
Redwood City	76,815
Palo Alto	64,408
South San Francisco	63,632
San Bruno	41,114
Pacifica	37,234
Menlo Park	32,032
Foster City	30,567
Burlingame	28,806
San Carlos	28,406
East Palo Alto	28,155
Belmont	25,844
Millbrae	21,532
Half Moon Bay	11,324
Brisbane	4,282



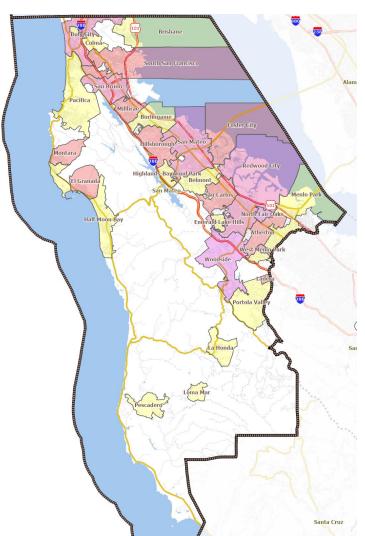
### **City Populations**

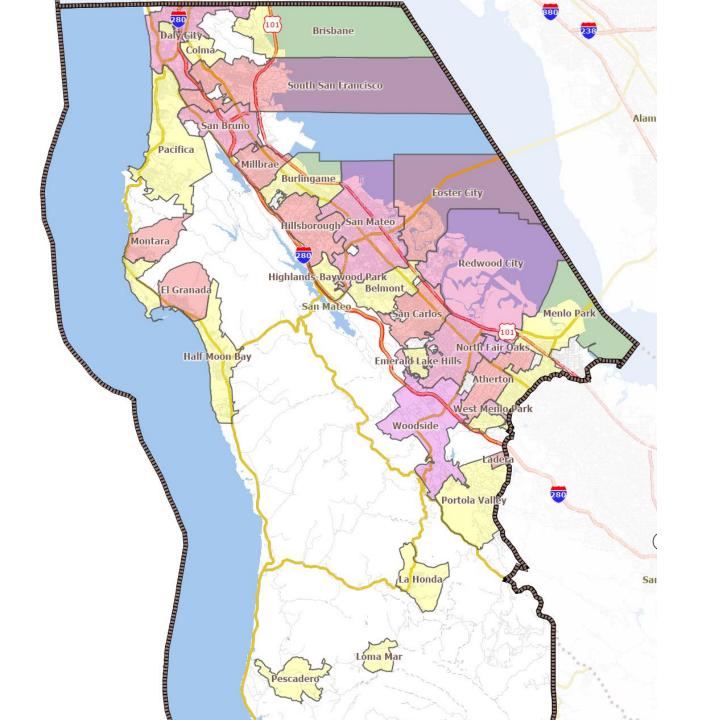
The San Mateo **County Harbor** District also includes several more towns and "Census designated places" which are communities within the county.

North Fair Oaks	14,687
El Granada	5,467
Broadmoor	4,418
Emerald Lake Hills	4,278
Highlands-Baywood Park	4,027
West Menlo Park	3,659
Moss Beach	3,103
Montara	2,909
Ladera	1,426
La Honda	928
Pescadero	643
Loma Mar	113
Town of Hillsborough	10,825
Town of Atherton	6,914
Town of Woodside	5,287
Town of Portola Valley	4,353
Town of Colma	1,792
	25



City Map







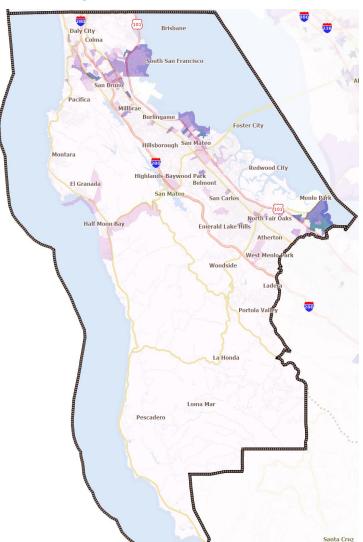
#### **Preliminary Findings**

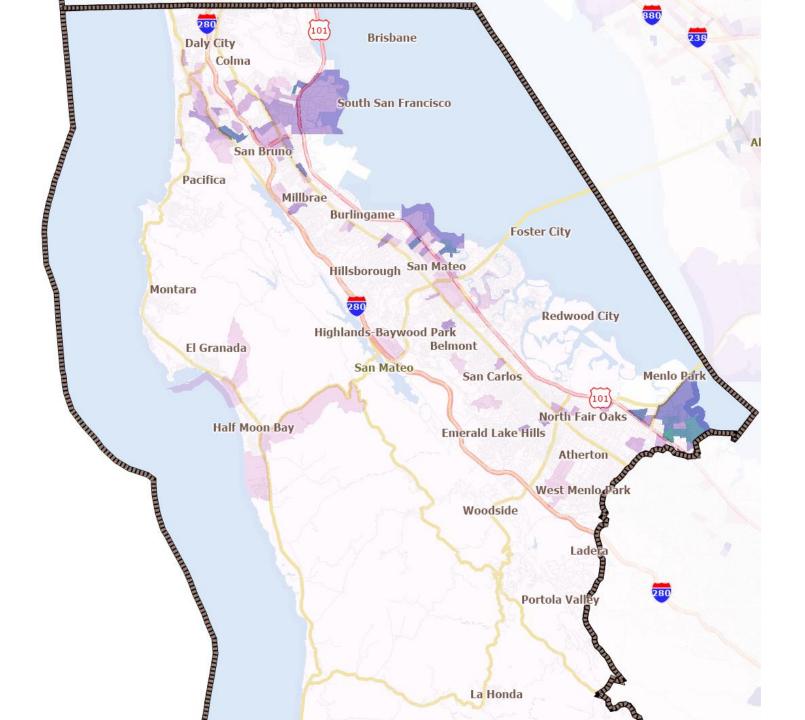
There are densities of Latino and Asian population that will need to be considered in line drawing process.

- For ethnic populations we are concerned with the "Citizen Voting Age Population" (CVAP) as calculated by the US Census in annually through the American Community Survey.
- Base ethnicity of the district shows 25% Asian and 17% Latino CVAP. However, these populations are not evenly distributed there are strong concentrations of each in parts of the district.
- There is a 3% African American population, but not particularly focused in one part of the district.



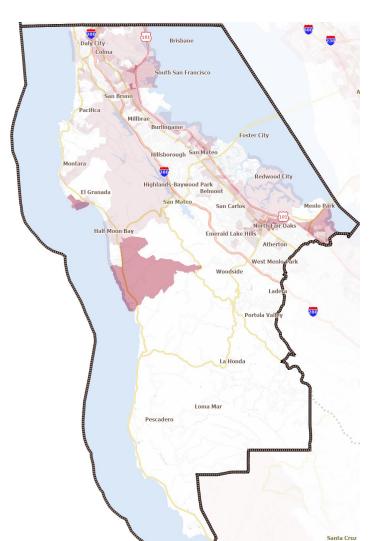
Asian CVAP Map

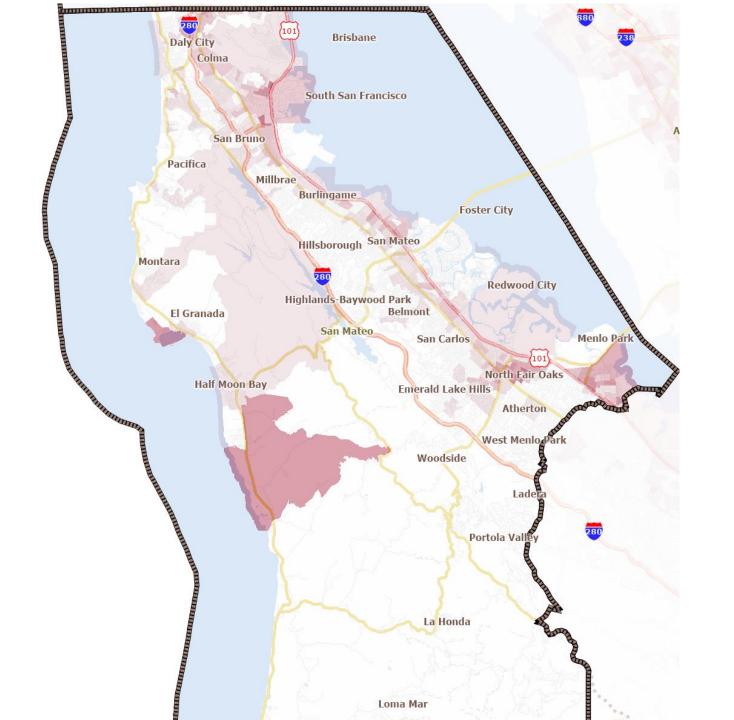






Latino CVAP Map







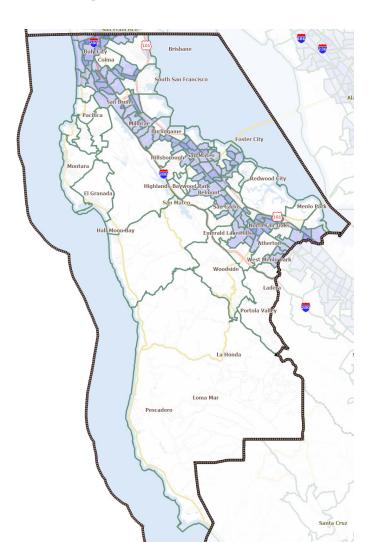
#### **Population Density**

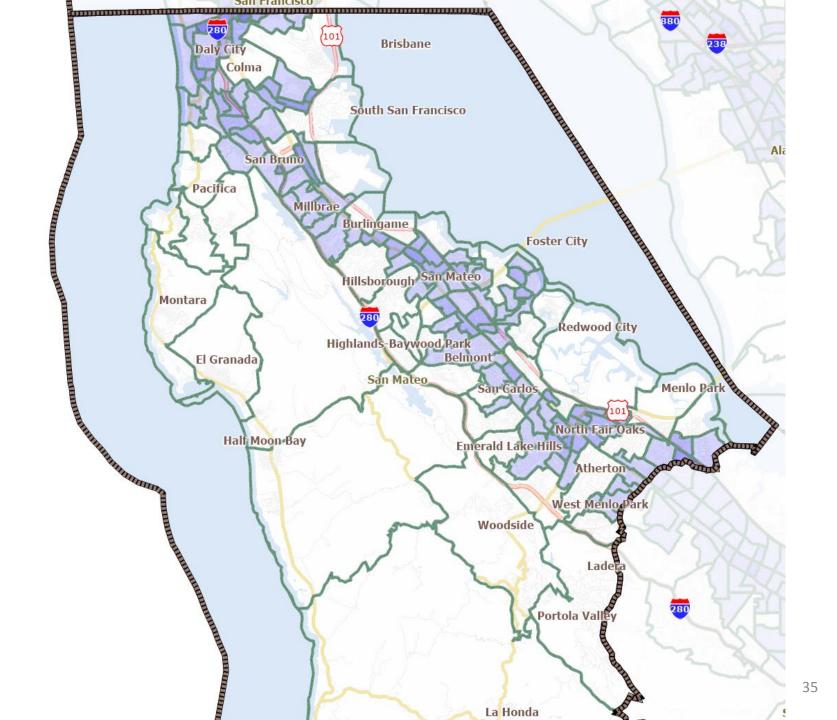
The population within the county is primarily in a set of urban cores, with some large areas with sparse population.

- Low density, particularly in the southern half of the county.
- Most population within the 101 / 280 corridor.
- Higher density districts force choices within a city, while larger districts require decisions about what communities or cities should be joined, even across larger geography.



**Density Map** 







#### **Next Steps**

The next steps would be to engage with the community and develop some criteria for the board to follow.

- What are potential communities of interest within the San Mateo County Harbor District?
- How does the location of facilities or other issues impact the line drawing process?
- What steps can be taken to show the community our desire for public input in the process?

